



DRAFT
FY 2026
ANNUAL ACTION PLAN

Con Plan 2025-2029

Prepared By: Community Development Department
March 20, 2026

**Updated April 6, 2026 with FY 2026 Allocations*

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Springfield has prepared the draft FY 2026 Action Plan and budget which is the second-year plan under the City's FY 2025-2029 Consolidated Plan. The FY 2026 Annual Action Plan and budget were developed according to the priorities and goals identified in the FY 2025-2029 Consolidated Plan. The City anticipates receiving approximately \$2.3 million in federal entitlements awarded through the U.S. Department of Housing and Urban Development. These grants include the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG). These funds are used to conduct a wide range of affordable housing, community and economic development activities and services targeted to low- and moderate-income populations and persons with special needs.

As a recipient of HUD funds, the City is required to prepare a Consolidated Plan. The Consolidated Plan identifies and prioritizes the City's affordable housing, community development and economic development needs and strategies to guide the use of its HUD funding for the next five years. The Consolidated Plan is carried out through Annual Action Plans, which provide a concise summary of the activities, and specific federal and non-federal resources that will be used each year to address the priority needs and specific goals identified by the Consolidated Plan.

The City's FY 2025-2029 Consolidated Plan was completed in June 2025. In developing the Consolidated Plan, the City used quantitative data collected via a needs assessment and market analysis along with stakeholder consultations and citizen participation including community meetings and a community needs survey which received 589 responses. The Consolidated Plan was also informed by other planning documents including the Strategic Plan for Housing and the City of Springfield's Engaged Neighborhood Plan. This process formed the strategic plan to identify priority needs for the Consolidated Plan.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City of Springfield used quantitative data collected via the Needs Assessment and Market Analysis along with stakeholder consultations and citizen participation to identify the priority needs for local residents and the strategies that can be used to address the priority needs.

All priority needs and goals identified in the plan will meet objectives and eligibility criteria identified by HUD through supporting community development activities that build stronger and more resilient communities, supporting increased homeownership and affordable housing, and assisting people to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness.

This plan prioritizes the most critical needs and goals identified through public engagement and data analysis.

1. **Provide Decent Housing** - A decent place to live removes the barriers to opportunity, success, and health that have been part of a family's life for years, if not generations. Creating safe and decent places to live can have incredibly positive effects on a family's health, on study habits of students, and on a neighborhood's overall attractiveness and stability. Decent housing includes a spectrum of solutions: new construction, repair and renovation, housing finance, infrastructure development, secure land tenure, among others.
2. **Create a Suitable Living Environment** - A good living environment is essential for good quality of life. A functional and sound living environment allows different groups of people to lead their daily lives and fulfill their basic needs: living, the use of services, working, recreation, hobbies, but also rest and privacy.
3. **Expand Opportunities for Low and Moderate Income Persons** - Expanding opportunities for low- and moderate-income persons helps to foster local economic development, neighborhood improvement, and individual self-sufficiency.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

During the 2024-2025 program year, the City completed a number of activities in support of its Consolidated Plan goals including Public Service activities that support housing and homeless services, housing programs including essential home repair activities for low and moderate income households and homeownership assistance, and public facilities and improvement activities that create a suitable living environment for Springfield residents.

4. Summary of Citizen Participation Process and consultation process

The City of Springfield conducted a robust community participation process for its 5-Year Consolidated Plan. The City engaged in a 4-pronged approach to seek and obtain meaningful feedback from agencies

and service providers, along with members of the public. Efforts were made to obtain feedback from populations who are least likely to participate in a community engagement process, including low- and moderate-income (LMI) individuals and families, persons with Limited English Proficiency (LEP), and disabled individuals. The four methods of outreach were:

1. Community Needs Survey - The City of Springfield designed a Community Needs survey consisting of 21 questions that sought input from City residents and local social services providers. The survey was open from May 6 through June 6, 2025. The City received 589 responses to the survey.

The survey was deployed via SurveyMonkey. The City advertised the survey on its website and social media channels. City staff also encouraged members of its volunteer boards, including the Community Grant Advisory Board, to share the survey link across their networks.

2. Consolidated Plan Public Comment Period and Public Hearings/Town Hall Meetings – The City of Springfield opened the public comment period on June 9, 2025, and accepted comments through July 10, 2025. A link to the full draft of the Consolidated Plan was provided on the City’s website and printed copies of the plan were available for review at City Hall. During the planning period, the City of Springfield held 3 public hearings. The first public hearing/town hall meeting was held on May 21, 2025 at 5:30 p.m. at United Senior Services. The second public hearing/town hall meeting was held on June 14, 2025 at 10:30 a.m. at Fire Station 8. The third public hearing was held on July 1, 2025 at 6:40 p.m. in Springfield City Hall during a work session for the Springfield Board of Commissioners. Notice of the first two public hearings was published in the Springfield News-Sun (print and digital editions) on May 15, 2025, and notice for the third hearing and the public comment period was published in the same manner on June 9, 2025.

3. Board of Commissioners Briefings and Meetings – On May 6, 2025, the Board of Commissioners was notified that the consolidated planning process was being kicked off. On July 1, 2025, the Board of Commissioners was briefed on the results of the consolidated planning process. On July 15, 2025, the Board of Commissioners heard the first reading of the resolution adopting the 2025-2029 HUD Consolidated Plan. Finally, on July 29, 2025, the Board of Commissioners heard the second reading of the ordinance and adopted the final draft of the Consolidated Plan.

4. Focus Groups and Consultation with Community Grant Advisory Board – On May 8, 2025, the City briefed the Community Grant Advisory Board on the consolidated planning process and sought input from board members on priority needs. On May 20, 2025, the City held two focus group meetings at Springfield City Hall. Invitees included representatives from local social service agencies, businesses, and philanthropic organizations. Participants were invited to discuss housing, public services, economic development and neighborhood issues, and provide input on funding priorities. Between May 29 and June 5, 2025, the City held additional focus group meetings with local philanthropic funders, social service providers, and City department heads.

For the FY 2026 Annual Action Plan, a public hearing will be held on April 21, 2026, at City Hall to receive comments on the draft Action Plan and budget.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Public comments were received through the survey, focus group meetings, one-on-one stakeholder consultations, during public hearings, and during the public comment period.

Summary of Town Hall Meetings and Focus Group Meetings

As part of its 2025 Consolidated Plan preparation, the City of Springfield conducted a stakeholder focus group on May 20, 2025, followed by two public townhall meetings on May 21 and June 14, 2025. The sessions produced a rich qualitative dataset organized into 14 key themes. Each theme was coded and quantified to reflect the concerns, aspirations, and lived experiences of residents and service providers. The combined frequency of thematic mentions helps to prioritize issues and identify areas of consensus.

The thematic analysis that follows uses valid coded frequencies and percentage distributions to interpret the most pressing needs in Springfield. Additionally, these themes, ranging from housing affordability to workforce development, infrastructure, and targeted support, offer a clear mandate for action. The City's ability to address these insights in its planning and implementation will significantly influence both community trust and impact outcomes.

Affordable Housing (11 mentions, 11.96%)

Affordable housing emerged as the most discussed issue, referenced 11 times, representing 11.96% of all coded responses. Stakeholders cited a chronic shortage of affordable rental units for low-income families, seniors, and people with disabilities. They noted that many existing units are either unsafe, inaccessible, or burdened by outdated infrastructure, making long-term stability difficult. In both townhalls, residents shared stories of being priced out of their neighborhoods or placed on long waitlists for voucher-based housing.

Many participants also expressed concern that market-rate developments have outpaced affordable ones, creating deeper divides in access to quality housing. Residents emphasized the emotional toll of housing insecurity, especially on children and elders. The community strongly supported the development of affordable housing with wraparound services, increased tenant protections, and targeted funding for deeply affordable units. These needs highlight housing as a foundational pillar in Springfield's future investment strategy.

Homelessness/Vouchers (11 mentions, 11.96%)

Also mentioned 11 times (11.96%), the issue of homelessness; particularly the availability and accessibility of vouchers; was raised as a critical gap. Stakeholders working in housing and social services reported increases in unsheltered individuals and families with children seeking emergency shelter. They highlighted that voucher programs often have restrictive eligibility criteria or inadequate landlord participation, leaving vulnerable residents with limited options.

Residents echoed these sentiments, with several describing personal experiences of temporary displacement or friends and family cycling through shelters. The stigma surrounding homelessness, coupled with the absence of transitional housing, compounds the crisis. Community voices called for expanded low-barrier shelter capacity, more inclusive housing support programs, and partnerships to stabilize those at risk of becoming unhoused. The frequency and emotional weight of this theme demand immediate and sustained attention in Springfield's policy agenda.

Summary of Town Hall Meetings and Focus Group Meetings - 1

Public Infrastructure/Sidewalks/ADA (10 mentions, 10.87%)

Public infrastructure including sidewalks, ADA accessibility, and drainage systems was referenced 10 times, accounting for 10.87% of all responses. Stakeholders pointed out that many sidewalks are cracked, narrow, or nonexistent, creating safety hazards for residents, particularly those who are elderly, disabled, or parents pushing strollers. Accessibility to parks, public buildings, and bus stops was described as inconsistent or insufficient.

Moreover, Springfield residents further shared that water pooling from poor stormwater drainage, lack of curb ramps, and broken crosswalk signals create significant mobility barriers. The theme was discussed not just as a physical issue but also a matter of dignity and autonomy. Participants advocated for a capital improvement strategy that prioritizes ADA compliance and equitable neighborhood investments. These concerns illustrate that infrastructure touches every aspect of daily life and is vital for inclusion.

Aging Housing Stock/Repairs (7 mentions, 7.61%)

The need to address aging housing stock received 7 coded references, or 7.61% of all responses. Stakeholders expressed concern about structural issues like mold, outdated electrical systems, leaky roofs, and failing HVAC units especially in homes located in disinvested neighborhoods. Homeowners with

fixed incomes are often unable to afford critical repairs, while renters are left in unsafe conditions due to weak code enforcement.

Residents reported facing impossible choices between repairing their homes or covering essentials like food and medicine. They advocated for city-supported rehabilitation programs, particularly for seniors and low-income households. Participants also highlighted the need for energy-efficient upgrades to reduce utility burdens. A proactive strategy to preserve and rehabilitate Springfield's existing housing stock would yield benefits across health, affordability, and community stability.

Workforce Development/Job Training (7 mentions, 7.61%)

Workforce development and job training were also mentioned 7 times (7.61%), pointing to the community's desire for pathways to sustainable employment. Stakeholders described underemployment among residents, especially among youth, returning citizens, and those without college degrees. They stressed the need for credentialing programs and employer partnerships that build local talent in fields like construction, healthcare, and green infrastructure.

Townhall participants emphasized that even when jobs are available, barriers such as transportation, lack of childcare, and digital illiteracy limit access. Residents called for job fairs, career readiness initiatives, and apprenticeships. They also supported entrepreneurship training and resources for small business development. Overall, this theme demonstrates the public's interest in building wealth through education and employment rather than dependence on emergency aid.

Summary of Town Hall Meetings and Focus Group Meetings - 2

Community Collaboration (7 mentions, 7.61%)

The theme of collaboration and trust between institutions and residents also garnered 7 mentions (7.61%). Stakeholders voiced that services are often fragmented or duplicated due to a lack of coordination. They recommended stronger alignment between nonprofits, City agencies, and grassroots leaders to maximize resources and eliminate gaps in service delivery.

Residents similarly asked for more transparency and continuous engagement throughout the planning and implementation process. Many shared frustrations with feeling "tokenized" during public meetings without seeing action. They advocated for resident advisory boards, neighborhood ambassadors, and improved communications from the City. This theme reinforces that collaboration is not a secondary concern, it is central to effective and equitable governance.

Youth Engagement/Violence Prevention (6 mentions, 6.52%)

Youth engagement and violence prevention appeared in 6 coded responses, accounting for 6.52% of the dataset. Stakeholders expressed concern about rising rates of youth disengagement and exposure to trauma. The absence of structured after-school programs, mentorship opportunities, and summer employment was seen as a major gap.

Parents and educators emphasized that young people need safe spaces, trusted adults, and real opportunities to thrive. Residents called for more recreational programs, youth leadership pipelines, and school-community partnerships. Investment in Springfield’s youth was framed not just as a social good but also as a prevention strategy that could reduce long-term public safety costs.

Target Populations (Disabled, Reentry, English Language Learners) (7 mentions, 7.61%)

Another frequently mentioned theme was support for specific populations namely individuals with disabilities, returning citizens, and English-language learners with 7 mentions (7.61%). Stakeholders shared that these groups face persistent challenges navigating housing, employment, and healthcare systems that are not designed with their needs in mind.

Residents called for ADA-compliant service facilities, multilingual communications, and reentry programs that start before release. Participants also advocated for better training among service providers on cultural humility and trauma-informed care. Addressing these barriers would build system efficiency by reducing recurring crisis interventions.

Targeted Areas: Southwest Springfield (6 mentions, 6.52%)

Southwest Springfield was cited 6 times, making up 6.52% of coded responses, and was often described as under-resourced. Stakeholders and residents alike noted that infrastructure, public services, and economic development opportunities have been slow to reach this part of the City. Several mentioned that inequities in this area are generational and systemic.

Residents strongly encouraged targeted investments, such as home repair programs, youth centers, and transit improvements in Southwest Springfield. They stressed the importance of not treating every neighborhood the same but allocating resources based on historical and present-day disparities. Many also encouraged the City to elevate local voices in project design and implementation to ensure relevance and accountability.

Summary of Town Hall Meetings and Focus Group Meetings - 3

Remaining Themes

Several lower-frequency themes also emerged. Parks and Public Spaces were mentioned 5 times (5.43%) and were linked to mental health, youth safety, and civic pride. Vacant Lots / Repurposing Assets had 4 mentions (4.35%) and reflected resident interest in reactivating blighted land for housing or community use. Minority Business Support / Access to Capital came up 3 times (3.26%), highlighting the need for technical assistance and inclusive procurement. Green Infrastructure and Climate Resilience had 2 mentions (2.17%) and emphasized flood control, tree planting, and sustainability efforts.

Conclusion

This thematic analysis, grounded in community insights from May and June 2025, presents a data-informed blueprint for addressing The City of Springfield’s most pressing challenges. The frequency

percentages not only show what matters most to residents but also reflect a collective vision for equitable development. Housing, infrastructure, workforce readiness, youth support, and inclusive governance stand out as core priorities. Aligning local policy and investment around these themes will advance Springfield’s goals of justice, inclusion, and shared prosperity.

Summary of Community Needs Survey - 1

Summary of Public Comments – Community Needs Survey

The first two questions in the survey asked residents to share their “connection” to Springfield as well as their home zip code. Respondents could select more than one “connection” to Springfield. 86% percent of respondents were Springfield residents, 33% of respondents worked or went to school in Springfield and 11% volunteered in Springfield.

Respondents primarily lived in 45503, 45504, 45505, and 45506 zip codes.

The next set of questions were designed to gauge respondents’ overall priorities for community investment in Springfield as well as their priorities within specific subsets of community investment, such as housing and public improvements. The following paragraphs summarize respondents’ highest priorities.

The three priorities ranked highest by respondents were:

- Housing: new affordable rental units, home repair, down payment assistance, prevention of discrimination, eviction prevention (Ranked by 23% of respondents as 1st priority and 27% as 2nd priority)
- Community Services: health and mental health care, homeless services, services for children, services for the elderly (Ranked by 23% of respondents as 1st priority and 27% as 2nd priority)
- Public Improvements: street and sidewalk improvements, water and sewer improvements (Ranked by 28% of respondents as 1st priority and 21% as 2nd priority)

Respondents were next asked what they considered to be the top housing issues most in need of attention in their community. The issues prioritized most by residents were:

- Code Enforcement to Improve the Health and Safety of Housing (Ranked by 43% of respondents as one of their top 3 priorities)
- Increase Affordable Rental Housing with Supportive Services for Seniors, People with Disabilities, Homeless Individuals and Families, and others with special needs who need supportive services in addition to housing (Ranked by 41% of respondents as one of their top 3 priorities)
- Assistance for Qualifying Homeowners to Rehabilitate their Homes (Ranked by 38% of respondents as one of their top 3 priorities)

Residents were also invited to add written comments related to housing priorities not listed in the survey. Residents indicated a need for:

- Assistance for maintaining older homes
- Demolition or renovation of dilapidated homes
- Strong code enforcement related to landlords who do not maintain their rental properties
- Stop building “luxury” new homes

Summary of Community Needs Survey - 2

Respondents were then asked which community services are most in need of attention in their community. The issues prioritized most by residents were:

- Mental Health Services: counseling and evaluation, psychiatric care, in-patient programs, support groups, substance abuse treatment and recovery programs (Ranked by 58% of respondents as one of their top 3 priorities)
- Children's/Youth Services: childcare, after school activities, tutoring, mentoring, early childhood education (Ranked by 54% of respondents as one of their top 3 priorities)
- Homeless Services: transitional shelters, permanent supportive housing placement, meals, clothing (Ranked by 53% of respondents as one of their top 3 priorities)

In their written comments, residents also added:

- Animal control/Spay & neuter programs
- Youth services and youth-focused recreation programs
- Services focused on U.S. citizens

The public improvements respondents most wanted to see in their community were:

- Improving Streets/Alleys (Ranked by 76% of respondents as one of their top 3 priorities)
- Improving Sidewalks, including Access for Persons with Disabilities (Ranked by 45% of respondents as one of their top 3 priorities)
- Improving Street Lighting (Ranked by 37% of respondents as one of their top 3 priorities)

Respondents indicated through written responses the following priorities:

- Street improvements
- Trash clean-up

- Crosswalks

The public facilities respondents most wanted to see in their community were:

- Parks, Playgrounds, and Recreational Areas (Ranked by 51% of respondents as one of their top 3 priorities)
- Youth/Childcare Centers (Ranked by 50% of respondents as one of their top 3 priorities)
- Job Training Facilities (Ranked by 34% of respondents as one of their top 3 priorities)

In their written comments, residents were interested in:

- Safe activity centers for children and teens
- Homeless shelter

Finally, residents were asked to prioritize the business and job opportunities issues in the community. The top issues were:

- Support for Businesses that Serve Community Needs: access to fresh groceries, medical services, pharmacy (Ranked by 58% of respondents as one of their top 3 priorities)
- Job Readiness and Retention: training and referral programs, English as a Second Language (ESL) classes, adult literacy, high school equivalency and college preparation, adult/juvenile detention discharge counseling (Ranked by 44% of respondents as one of their top 3 priorities)
- Commercial Building Rehabilitation: repair or improve the exterior of businesses, including signage and awnings (Ranked by 36% of respondents as one of their top 3 priorities)

In their written comments, residents were interested in:

- Clean up dilapidated properties

Summary of Community Needs Survey - 3

It is important to note respondents who identified themselves as homeowners were overrepresented compared to their overall population in the City. However, survey responses were received from a broad cross-section of Springfield residents. Specifically:

- 70% of survey respondents were homeowners, 23% were renters, and 6% were staying in a home of a friend or family member.
- 16% of respondents lived alone, 33% were living in a 2-person household, and 51% lived in a household with 3 or more people.

- 16% of respondents' households consisted of single adult, 31% of households consisted of 2 or more adults with no children, 28% of households were two-parent households with one or more children, 11% of households were single-parent households with one or more children, and 9% of households consisted of a multi-generational family.
- 66% of respondents reported spending more than 29% of their household income on housing expenses.
- 70% of respondents stated their income was the same as last year or had decreased, while 92% indicated their living expenses had increased within the past year.
- 33% of respondents were aged 55 or older and 47% were between the ages of 35 to 44 years old.
- 72% of respondents were women.
- 81% of survey respondents identified as White, 2% identified as Hispanic, and 15% identified as Black.
- 23% of respondents were disabled.
- 14% of respondents were military veterans.
- 1% of respondents were a first-generation legal/documented immigrant or refugee.
- 31% of respondents identified as a low- or moderate-income person.

Summary of Written Comments

The Clark County Combined Health District (CCCHD) provided written comments and data from 2024 (full year) and 2025 (partial year) related to social determinants of health (SDOH) screening conducted by several local health providers. The U.S. Centers for Disease Control (CDC) defines SDOH as “the nonmedical factors that influence health outcomes. They are the conditions in which people are born, grow, work, live, worship, and age. These conditions include a wide set of forces and systems that shape daily life such as economic policies and systems, development agendas, social norms, social policies, and political systems. CDC has adapted this definition from the World Health Organization.” The screenings conducted by local health providers evaluated patients’ needs related to food, housing, transportation, safety, and financial stability.

Per the data provided by CCCHD – which was consistent across providers – the most common needs reports by patients were housing and food. Therefore, in its written comments CCCHD suggest that the Consolidated Plan consider options for “food sourcing in addition to safe housing.”

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted.

7. Summary

N/A

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PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	SPRINGFIELD	Community Development Department
CDBG Administrator	SPRINGFIELD	Community Development Department
HOME Administrator	SPRINGFIELD	Community Development Department
ESG Administrator	SPRINGFIELD	Community Development Department

Table 1 – Responsible Agencies

Narrative (optional)

The City of Springfield Community Development Department is the lead agency for the Consolidated Plan. The Department is responsible for administering the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME) grant and Emergency Solutions Grant (ESG).

Local partners that participated in the development of the Consolidated Plan and that assist the City of Springfield with operating its programs and/or serving the needs of local residents include: the Springfield Metropolitan Housing Authority, Clark County Combined Health District, the Springfield City School District, Neighborhood Housing Partnership, United Senior Services, Clark State College, Nehemiah Foundation, Springfield Promise, Clark County Land Bank, Sheltered Inc., the Conscious Connection, Kempf Mental Health Recovery Board, Opportunities for Individual Change, and Park National Bank.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City encourages a high level of agency consultation in an effort to best identify and address priority needs. This process ensures the participation of nonprofit organizations and private citizens along with public agencies in a collaborative effort. The City, in consultation with our local partners, prioritizes the community's needs and must weigh the City's ability to make an impact with the funds being requested.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City is an active member of the Springfield Clark County Housing Collaborative (CoC), the local entity that brings together homeless housing providers, other agencies such as mental health services, Clark County Combined Health District, and various social service agencies that serve populations at risk of becoming homeless, or who utilize assisted housing also participate in the CoC. The CoC provides guidance and direction for agencies working with homeless client populations, federal regulations surrounding homeless grants, fair housing, and best practices for social service provision.

Input and coordination is also sought from the Community Grant Advisory Board (CGAB). This is a City assigned Board that makes recommendations to the City Commission on the issue of Entitlement funds and Entitlement project selection. CGAB is made up of representatives of the schools systems, realtors, neighborhood associations, local housing providers, social service providers and a representative of the homeless community.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City works in consultation with the Springfield Clark County Housing Collaborative/Region 15 Ohio BoSCoC to establish Emergency Solutions Grant funding priorities, performance standards and policies and procedures. As a funded member of the Ohio BoSCoC, the City adheres to and adopts the Policies and Procedures and Performance Measures presented by the state in order to maintain consistency with the rest of the homeless providers in the area. City staff sits on the Advisory Board for the local HC and actively participates in the Plan to End Chronic Homelessness.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Springfield Metropolitan Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-Children Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments. Agency was also asked to share information with residents.
2	Agency/Group/Organization	Park National Bank
	Agency/Group/Organization Type	Business and Civic Leaders

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
3	Agency/Group/Organization	Opportunities for Individual Change (OIC)
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
4	Agency/Group/Organization	Clark County Combined Health
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
5	Agency/Group/Organization	Mental Health Recovery Board
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.

6	Agency/Group/Organization	The Conscious Connection
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
7	Agency/Group/Organization	Sheltered, Inc
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
8	Agency/Group/Organization	Clark County Land Reutilization Corporation
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
9	Agency/Group/Organization	McKinley Hall
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.

10	Agency/Group/Organization	Springfield Promise
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
11	Agency/Group/Organization	Springfield City Schools
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
12	Agency/Group/Organization	NEIGHBORHOOD HOUSING PARTNERSHIP (NHP)
	Agency/Group/Organization Type	Housing Services - Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
13	Agency/Group/Organization	United Senior Services
	Agency/Group/Organization Type	Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
14	Agency/Group/Organization	Nehemiah Foundation
	Agency/Group/Organization Type	Services-Children

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.
15	Agency/Group/Organization	Clark State College
	Agency/Group/Organization Type	Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency was sent information about the comprehensive outreach efforts and was invited to participate. Agency was invited to submit written comments.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care – Strategic Plan	BoSCoC	City of Springfield works with BoSCoC to incorporate the goals of their strategic plan into its Consolidated Plan goals and activities

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The City works with both the State as a member of the Ohio Balance of State Continuum of Care. This entity oversees the Continuum of Care federal funding for localities that are not direct recipients of such funding. As such, the City also coordinates with other members of this group from throughout the state of Ohio. Additionally, the City works with Clark County and the Clark County Land Reutilization Corporation in the implementation of this plan.

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

The City of Springfield conducted a robust community participation process for its 5-Year Consolidated Plan. The City engaged in a 4-pronged approach to seek and obtain meaningful feedback from agencies and service providers, along with members of the public. Efforts were made to obtain feedback from populations who are least likely to participate in a community engagement process, including low- and moderate-income (LMI) individuals and families, persons with Limited English Proficiency (LEP), and disabled individuals.

Citizen Participation Outreach

DRAFT

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
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1	Survey	Non-targeted/broad community	<p>The City of Springfield designed a Community Needs survey that sought input from City residents and local social services providers. The survey consisted of 21 questions. The survey was open from May 6 through June 6, 2025. The City received 589 responses to the survey.</p>	<p>The three priorities ranked highest by respondents were:</p> <p>â€¢ Housing: new affordable rental units, home repair, down payment assistance, prevention of discrimination, eviction prevention (Ranked by 23% of respondents as 1st priority and 27% as 2nd priority)</p> <p>Community Services: health and mental health care, homeless services, services for children, services for the elderly (Ranked by 23% of respondents as 1st priority and 27% as 2nd priority)</p> <p>Public Improvements:</p>	All comments were reviewed and considered.	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
				street and sidewalk improvements, water and sewer improvements (Ranked by 28% of respondents as 1st priority and 21% as 2nd priority)		

DRAFT

2	Public Hearing	Non-targeted/broad community	The first public hearing/town hall meeting was held on May 21, 2025 at 5:30 p.m. at United Senior Services.	As part of its 2025 Consolidated Plan preparation, the City of Springfield conducted a stakeholder focus group on May 20, 2025, followed by two public townhall meetings on May 21 and June 14, 2025. The sessions produced a rich qualitative dataset organized into 14 key themes. Each theme was coded and quantified to reflect the concerns, aspirations, and lived experiences of residents and service providers. The combined frequency of thematic mentions helps to prioritize issues and identify areas of consensus.	All comments were reviewed and considered.	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
				The themes are discussed in depth in the Executive Summary.		

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3	Public Hearing	Non-targeted/broad community	The second public hearing/town hall meeting was held on June 14, 2025 at 10:30 a.m. at Fire Station 8.	As part of its 2025 Consolidated Plan preparation, the City of Springfield conducted a stakeholder focus group on May 20, 2025, followed by two public townhall meetings on May 21 and June 14, 2025. The sessions produced a rich qualitative dataset organized into 14 key themes. Each theme was coded and quantified to reflect the concerns, aspirations, and lived experiences of residents and service providers. The combined frequency of thematic mentions helps to prioritize issues and identify areas of consensus.	All comments were reviewed and considered.	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
				The themes are discussed in depth in the Executive Summary.		

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4	Public Hearing	Non-targeted/broad community	The third public hearing was held on July 1, 2025 at 6:40 p.m. in Springfield City Hall during a work session for the Springfield Board of Commissioners.	As part of its 2025 Consolidated Plan preparation, the City of Springfield conducted a stakeholder focus group on May 20, 2025, followed by two public townhall meetings on May 21 and June 14, 2025. The sessions produced a rich qualitative dataset organized into 14 key themes. Each theme was coded and quantified to reflect the concerns, aspirations, and lived experiences of residents and service providers. The combined frequency of thematic mentions helps to prioritize issues and identify areas of consensus.	All comments were reviewed and considered.	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
				The themes are discussed in depth in the Executive Summary.		
5	Public Meeting	Non-targeted/broad community	On May 6, 2025, the Board of Commissioners was notified that the consolidated planning process was being kicked off.	This was a briefing only.	This was a briefing only.	
6	Newspaper Ad	Non-targeted/broad community	Notice of the first two public hearings was published in the Springfield News-Sun (print and digital editions) on May 15, 2025, and notice for the third hearing and the public comment period was published in the same manner on June 9, 2025.	This was a newspaper ad.	This was a newspaper ad.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
7	Public Meeting	Non-targeted/broad community	On July 15, 2025, the Board of Commissioners heard the first reading of the resolution adopting the 2025-2029 HUD Consolidated Plan. Finally, on July 29, 2025, the Board of Commissioners heard the second reading of the ordinance and adopted the final draft of the Consolidated Plan.	The Board of Commissioners approved the plan.	The Board of Commissioners approved the plan.	

8	Public Meeting	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Social Service Agencies</p>	<p>On May 8, 2025, the City briefed the Community Grant Advisory Board on the consolidated planning process and sought input from board members on priority needs. On May 20, 2025, the City held two focus group meetings at Springfield City Hall. Invitees included representatives from local social service agencies, businesses, and philanthropic organizations. Participants were invited to discuss housing, public services, economic development and neighborhood issues, and provide input on funding priorities. Between May 29 and June 5, 2025, the City held additional focus</p>	<p>As part of its 2025 Consolidated Plan preparation, the City of Springfield conducted a stakeholder focus group on May 20, 2025, followed by two public townhall meetings on May 21 and June 14, 2025. The sessions produced a rich qualitative dataset organized into 14 key themes. Each theme was coded and quantified to reflect the concerns, aspirations, and lived experiences of residents and service providers. The combined frequency of thematic mentions helps to prioritize issues and identify areas of consensus.</p>	<p>All comments were reviewed and considered.</p>	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
			group meetings with local philanthropic funders, social service providers, and City department heads.	The themes are discussed in depth in the Executive Summary.		
9	Newspaper Ad	Non-targeted/broad community	Notice of public hearing was published in the Springfield News-Sun (print and digital editions) on March 16, 2026.	This was a newspaper ad.	This was a newspaper ad.	
10	Public Hearing	Non-targeted/broad community	The public hearing will be on April 21, 2026, at 6:45 p.m. in Springfield City Hall during a meeting of Springfield Board of Commissioners.			

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Springfield anticipates using the following federal resources to fund its community development efforts.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 2				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,739,529.00	0.00	0.00	1,739,529.00	5,219,837	CDBG-eligible activities
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	451,776.00	0.00	0.00	451,776.00	1,330,083.80	HOME-eligible activities

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 2				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	152,941.00	0.00	0.00	155,047.00	463,035.00	ESG-eligible activities

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City will work closely with local stakeholders, including service providers, to coordinate community development investments so that both public and private funding is used effectively.

For entities that receive HOME funding, the City will work to identify permanent contributions to affordable housing that will satisfy the match requirements, including non-federal contribution of cash, assets, services, labor and other resources of value.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City may use publicly owned land to fulfill the goals of the 2025-2029 Consolidated Plan. The City will work with developers to identify public land that might be suitable for affordable housing development.

Discussion

The City will implement its community development program using local data and stakeholder input as a guide.

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Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing for Homeless and Special Needs	2025	2029	Affordable Housing Homeless	Citywide	Provide Decent Housing	CDBG: \$200,000.00 ESG: \$152,941.00	Homeless Person Overnight Shelter: 600 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	CDBG Public Services	2025	2029	Non-Homeless Special Needs Non-Housing Community Development	Citywide	Create a Suitable Living Environment Expand Opportunities for LMI Persons	CDBG: \$60,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 10000 Persons Assisted
3	CDBG Housing Affordability and Rehabilitation	2025	2029	Affordable Housing	Citywide	Provide Decent Housing	CDBG: \$340,000.00	Homeowner Housing Rehabilitated: 12 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	CDBG Code Enforcement	2025	2029	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	Engaged Neighborhood	Provide Decent Housing Create a Suitable Living Environment	CDBG: \$140,000.00	Housing Code Enforcement/Foreclosed Property Care: 500 Household Housing Unit
5	CDBG Demolition	2025	2029	Non-Housing Community Development	Citywide	Create a Suitable Living Environment	CDBG: \$360,000.00	Buildings Demolished: 25 Buildings
6	CDBG Promotion of Fair Housing and Program Admin	2025	2029	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	Citywide	Provide Decent Housing Create a Suitable Living Environment Expand Opportunities for LMI Persons	CDBG: \$320,000.00	Other: 1 Other
7	CDBG Public Improvements and Facilities	2025	2029	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	Citywide	Provide Decent Housing Create a Suitable Living Environment Expand Opportunities for LMI Persons	CDBG: \$269,529.00	Public service activities other than Low/Moderate Income Housing Benefit: 5000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
8	HOME Projects	2025	2029	Affordable Housing	Citywide	Provide Decent Housing Create a Suitable Living Environment	HOME: \$451,776.00	Tenant-based rental assistance / Rapid Rehousing/ rental housing/ homeownership: 12 Households Assisted
9	CDBG Economic Development and Job Creation	2025	2029	Non-Housing Community Development	Citywide	Expand Opportunities for LMI Persons	CDBG: \$50,000.00	Businesses assisted: 5 Businesses Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Housing for Homeless and Special Needs
	Goal Description	The City supports the development of affordable housing units and activities that support homeless and special needs populations.
2	Goal Name	CDBG Public Services
	Goal Description	Public service activities provide the best opportunity for the City to respond to specific needs identified within the community. Services will be prioritized based on community need.
3	Goal Name	CDBG Housing Affordability and Rehabilitation
	Goal Description	The City will continue to revitalize the community through helping to increase the availability of decent, affordable housing. The City will continue to fund the rehab of housing occupied by LMI households and other activates that provide affordable housing to residents.

4	Goal Name	CDBG Code Enforcement
	Goal Description	The City supports the efforts of the Code Enforcement Division to conduct targeted inspections of housing in the Engaged Neighborhood Target Area. This includes salaries and overhead costs associated with property inspections and follow-up actions directly related to the enforcement (not correction) of state and local codes within a locally designated "deteriorated or deteriorating" area that will also be assigned activities designed to arrest the current conditions.
5	Goal Name	CDBG Demolition
	Goal Description	The City has an abundance of vacant and blighted housing structures that are having a negative influence on the housing market and the neighborhoods. Removing blighted structures from within the City limits is a high priority.
6	Goal Name	CDBG Promotion of Fair Housing and Program Admin
	Goal Description	The City will support promoting fair housing practices, including undertaking activities to inform citizens of their fair housing rights and promoting fair housing awareness to housing providers and practitioners. Additionally, professionally administered programs with standard performance measures and the ability to complete programs that are not only compliant with HUD regulations but also make a difference in the community is a high priority. This includes grant administration, fair housing activities, and planning activities.
7	Goal Name	CDBG Public Improvements and Facilities
	Goal Description	The City will support public facility and infrastructure improvements and other eligible improvements.
8	Goal Name	HOME Projects
	Goal Description	HOME Projects for Springfield including administrative costs, CHDO set aside/admin, housing development assistance, TBRA and other HOME-eligible expenses.
9	Goal Name	CDBG Economic Development and Job Creation
	Goal Description	Economic Development is one tool for the community to provide assistance to those that are experiencing poverty conditions. The economic development programs may provide loans and technical assistance to small businesses and micro-enterprise in order to create jobs.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City anticipates funding 9 projects this Program Year (PY).

Projects

#	Project Name
1	2026 Housing for Homeless and Special Needs
2	2026 Public Services
3	2026 CDBG Housing Affordability and Rehabilitation
4	2026 CDBG Code Enforcement
5	2026 CDBG Demolition
6	2026 CDBG Promotion of Fair Housing and Program Admin
7	2026 CDBG Public Improvements and Facilities
8	2026 HOME Projects
9	2026 CDBG Economic Development and Job Creation

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Springfield reviewed applicable data, listened to stakeholders, considered related City plans, and took into account local capacity when deciding which community development needs should be addressed through federally-funded community development programs.

AP-38 Project Summary

Project Summary Information

1	Project Name	2026 Housing for Homeless and Special Needs
	Target Area	Citywide
	Goals Supported	Housing for Homeless and Special Needs
	Needs Addressed	Provide Decent Housing
	Funding	CDBG: \$200,000.00 ESG: \$152,941
	Description	The City supports the development of affordable housing units for homeless and special needs populations.
	Target Date	3/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	The activities will benefit 600 persons.
	Location Description	
	Planned Activities	The City anticipates using funds to support existing emergency and transitional shelters that need funding for operational costs.
2	Project Name	2026 Public Services
	Target Area	Citywide
	Goals Supported	CDBG Public Services

	Needs Addressed	Create a Suitable Living Environment Expand Opportunities for LMI Persons
	Funding	CDBG: \$60,000.00
	Description	Public service activities provide the best opportunity for the City to respond to specific needs identified within the community. Services will be prioritized based on community need.
	Target Date	3/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	The activities are expected to benefit 10,000 families.
	Location Description	
	Planned Activities	Services may include: youth engagement, child care, public safety, homelessness, and other services
3	Project Name	2026 CDBG Housing Affordability and Rehabilitation
	Target Area	Citywide
	Goals Supported	CDBG Housing Affordability and Rehabilitation
	Needs Addressed	Provide Decent Housing
	Funding	CDBG: \$340,000.00
	Description	The City will continue to revitalize the community through helping to increase the availability of decent, affordable housing. The City will continue to fund the rehab of housing occupied by LMI households and other activates that provide affordable housing to residents.
	Target Date	3/31/2027

	Estimate the number and type of families that will benefit from the proposed activities	The activities are expected to benefit 12 families.
	Location Description	
	Planned Activities	Homeowner emergency repairs.
4	Project Name	2026 CDBG Code Enforcement
	Target Area	Engaged Neighborhood
	Goals Supported	CDBG Code Enforcement
	Needs Addressed	Provide Decent Housing Create a Suitable Living Environment
	Funding	CDBG: \$140,000.00
	Description	The City supports the efforts of the Code Enforcement Division to conduct targeted inspections of housing in the Engaged Neighborhood Target Area. This includes salaries and overhead costs associated with property inspections and follow-up actions directly related to the enforcement (not correction) of state and local codes within a locally designated "deteriorated or deteriorating" area that will also be assigned activities designed to arrest the current conditions.
	Target Date	3/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	The activities are expected to benefit 500 families.
	Location Description	Engaged Neighborhood.
	Planned Activities	Code enforcement includes property inspections and follow-up actions (such as legal proceedings) directly related to the enforcement (not correction) of state and local codes.

5	Project Name	2026 CDBG Demolition
	Target Area	Citywide
	Goals Supported	CDBG Demolition
	Needs Addressed	Create a Suitable Living Environment
	Funding	CDBG: \$360,000.00
	Description	The City has an abundance of vacant and blighted housing structures that are having a negative influence on the housing market and the neighborhoods. Removing blighted structures from within the City limits is a high priority.
	Target Date	3/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	The activities are expected to benefit 25 families.
	Location Description	
	Planned Activities	Activities will be the clearance or demolition of buildings/improvements that are designated by the City's Code Enforcement Office as slum and blight.
6	Project Name	2026 CDBG Promotion of Fair Housing and Program Admin
	Target Area	Citywide
	Goals Supported	CDBG Promotion of Fair Housing and Program Admin
	Needs Addressed	Provide Decent Housing Create a Suitable Living Environment Expand Opportunities for LMI Persons
	Funding	CDBG: \$320,000.00

	Description	The City will support promoting fair housing practices, including undertaking activities to inform citizens of their fair housing rights and promoting fair housing awareness to housing providers and practitioners. Additionally, professionally administered programs with standard performance measures and the ability to complete programs that are not only compliant with HUD regulations but also make a difference in the community is a high priority. This includes grant administration, fair housing activities, and planning activities.
	Target Date	3/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	All residents benefit from the implementation and administration of federally-funded programs. Projects and planning will have a greater impact in the Engaged Neighborhood over the course of the Consolidated Plan. However, CDBG projects are available throughout the City to help LMI residents to have greater financial stability, increased job opportunities, improved neighborhood livability, and greater access to affordable housing.
	Location Description	
	Planned Activities	Program administration may include planning, general grant program administration and monitoring of subrecipients, indirect costs, public information, fair housing activities, submission of applications for Federal Programs, CDBG funding of HOME administrative costs and other eligible expenses under program administration.
7	Project Name	2026 CDBG Public Improvements and Facilities
	Target Area	Citywide
	Goals Supported	CDBG Public Improvements and Facilities
	Needs Addressed	Provide Decent Housing Create a Suitable Living Environment Expand Opportunities for LMI Persons
	Funding	CDBG: \$269,529.00
	Description	The City will support public facility and infrastructure improvements and other eligible improvements.
	Target Date	3/31/2027

	Estimate the number and type of families that will benefit from the proposed activities	Census Tract 6 has a population of 2,685. It is estimated that all local residents will benefit from the infrastructure improvements, as well as residents who don't live in the census tract but travel through the census tract.
	Location Description	
	Planned Activities	The City anticipates funding an infrastructure project on Murray Street.
8	Project Name	2026 HOME Projects
	Target Area	Citywide
	Goals Supported	HOME Projects
	Needs Addressed	Provide Decent Housing Create a Suitable Living Environment
	Funding	HOME: \$451,776.00
	Description	HOME Projects for Springfield including administrative costs, CHDO set aside/admin, housing development assistance, TBRA and other HOME-eligible expenses.
	Target Date	3/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	The activities are expected to benefit 12 families.
	Location Description	
	Planned Activities	Homeowner housing development, rental housing development, or TBRA
9	Project Name	2026 CDBG Economic Development and Job Creation
	Target Area	Citywide
	Goals Supported	CDBG Economic Development and Job Creation

Needs Addressed	Expand Opportunities for LMI Persons
Funding	CDBG: \$50,000.00
Description	Economic Development is one tool for the community to provide assistance to those that are experiencing poverty conditions. The economic development programs may provide loans and technical assistance to small businesses and micro-enterprise in order to create jobs.
Target Date	3/31/2027
Estimate the number and type of families that will benefit from the proposed activities	The activities are expected to benefit 5 families.
Location Description	
Planned Activities	Loans or grants to small business and/or microenterprise assistance.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

In its prior Consolidated Plan (2020-2024), the City of Springfield prioritized making investments in an area designated as “Engaged Neighborhood.” The original Engaged Neighborhood was 98 square acres within the City of Springfield bounded by Pleasant Street to the north, Perrin to the south, South Limestone to the west, and Center to the East. The area encompassed approximately 24 City blocks and included the South Fountain Historic District.

In 2020, the Engaged Neighborhood area expanded to cover about 222 acres. The Phase 2 area is bounded by West Pleasant, Perrin, South Yellow Springs, and Center Streets. According to the Engaged Neighborhood Plan – Phase 2, the Engaged Neighborhood has the following characteristics:

- There are 1,130 housing units in the neighborhood. 58% of the housing stock is rental with 42% owner-occupied. The median rent is \$730 a month. Over half of the 475 owner-occupied homes in the neighborhood have held the same ownership for 11 years or more. Housing stock in this area consists mostly of wood frame structures with roofed front porches. Conditions range from impeccable to severe disrepair. Vacancy is a defining feature of the neighborhood with 35% of land and homes, an unfortunately high percentage, considered vacant or deteriorated.
- The neighborhood is diverse with 47% of the population identified as White, 40% Black and just under 9% of residents noted as mixed race. The median household income is \$33,488 which is 35% below the Clark County Median Income.
- 44% of neighborhood residents have a high school degree or equivalent with 10.5% completing college or higher. There are 16 active businesses within the neighborhood ranging from funeral homes to childcare centers, trucking and manufacturing operations also present.

The boundaries of the Engaged Neighborhood (Phases 1 & 2) were selected after Urban Fast Forward and C.U.D.A. Studios partnered with the City of Springfield to develop the Engaged Neighborhood plan. The team conducted a comprehensive analysis of the study area and engaged in extensive community engagement. Public participation and input from stakeholders were a critical part of determining the needs within the Engaged Neighborhood.

Geographic Distribution

Target Area	Percentage of Funds
Engaged Neighborhood	6

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

For decades, the City has chosen to use HUD funds on a Citywide basis for activities that collect income information and within the Low-Mod Census Tracts for activities that have an area benefit. In late 2018, the City decided to gather information that would allow the use of a portion of HUD funds in a more concentrated area: The Engaged Neighborhood. This area has a high degree of need but also has a high degree of citizen participation to assist staff in the allocation of priorities. Code enforcement activities will be focused in the Engaged Neighborhood.

Discussion

The Engaged Neighborhood will continue to be the focus for CDBG funded programs, when feasible, such as Code Enforcement.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Access to decent, safe, and sanitary affordable housing remains a critical need in Springfield. Much of the community's housing stock is aging, creating a growing demand for home repairs and rehabilitation to preserve affordability and support neighborhood revitalization.

As these homes continue to age, increased focus is required on the rehabilitation and preservation of affordable housing, particularly for moderate-, low-, and very low-income individuals and families. Substandard housing conditions remain a persistent challenge for many households within these income groups.

One Year Goals for the Number of Households to be Supported	
Homeless	600
Non-Homeless	12
Special-Needs	6
Total	618

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	12
The Production of New Units	0
Rehab of Existing Units	12
Acquisition of Existing Units	0
Total	24

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

The City of Springfield will focus on providing emergency shelter, homeowner rehab, and tenant-based rental/rapid re-housing assistance.

AP-60 Public Housing – 91.220(h)

Introduction

SMHA is the PHA for Springfield. They are a long time partner on housing initiatives. They strive to maintain high-quality management and operations of its housing programs and units.

Actions planned during the next year to address the needs to public housing

The public housing units within the jurisdiction face a range of restoration and revitalization needs due to aging infrastructure, deferred maintenance, and evolving health, safety, and accessibility standards. Many of the units were constructed decades ago and now require significant modernization to ensure they remain safe, habitable, and energy-efficient for low-income families and individuals. SMHA will engage in activities to restore and revitalize its units.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

In SMHA's 2025-2030 5-Year PHA Plan, they proposed to "ensure meaningful engagement of SMHA residents in preservation and expansion efforts."

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

The City partners with the local PHA on several projects. SMHA is a valuable member of the local Continuum of Care group and assists with the operation of Shelter+ Care grants. The City has a good working relationship with the PHA.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Springfield participates as a member of the Springfield/Clark County Housing Collaborative and Region 15 of the Ohio Balance of State Continuum of Care (BoSCoC). As a partner in these two organizations, the City supports the Ohio BoSCoC Homeless Program Standards. In the past, the City applied for Permanent Supportive Housing Grants through the Continuum of Care grant process. These grants are very collaborative. The City applies for the rental assistance funds but works very closely with partner agencies doing the client outreach and assessment, screening, coordinated program entry, and ongoing case management. The City also works with Springfield Metropolitan Housing Authority to process client income and rent determinations and make a payment each month to the landlords. The City also partners with local homeless agencies to deliver services through the Emergency Solutions Grant, including Shelter Operations, HMIS, Administration, and Rapid Re-Housing.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

A key component of the City's strategy for reaching out to homeless persons and assessing their individual needs is the City's focus on partnerships. For example, the Springfield Clark County Housing Collaborative assists with the ESG and the Homeless Assistance grants the City receives. The homelessness taskforce is a jointly-funded effort among the City of Springfield, Clark County Government, and Clark County Combined Health District to enhance response to the increased homelessness and displaced housing emergency the community faces. This structure has allowed for the inclusion of a wider range of local stakeholders taking part in these meetings, and a bi-monthly case managers' roundtable has developed as a result of these meetings. The CoC is becoming stronger with this focused coordination.

Additionally, the City's Federal Programs Manager sits on the Executive Committee of the Region 15 CoC. This group provides updates on service availability and coordination.

The following information is quoted directly from Clark County's application to the State of Ohio for a CDBG Flex Grant, which was recently approved.

Comprehensive Strategic Planning for Homeless: Clark County is experiencing an immediate need for a comprehensive strategic planning process for Homeless people. It is estimated that there are currently over 849 persons that are considered unhoused.

Clark County will conduct a comprehensive strategic planning process to address the ongoing needs of Homeless Persons, which continues to be a significant issue and challenge throughout Clark County and the City of Springfield. The planning process will be facilitated via a partnership with the United Way of

Clark, Champaign and Madison counties, and will utilize expert consultants experienced with community homeless planning. The planning will prioritize community engagement involving County and City leaders, local homeless service providers, homeless persons experiencing homelessness, non-profit organizations, government agencies, community leaders/members service providers, and other stakeholders to develop long term solutions within a comprehensive strategic plan focused on low-income homeless persons including:

- Conducting Homeless census population and needs assessments via surveys and outreach to understand the scale and characteristics of the homeless.
- Data Collection and Analysis to gather data on the homeless population, including demographics, housing needs, and service utilization, to inform planning decisions.
- Identifying & Evaluating Sites including current or potential locations for homeless shelters and transitional housing.
- Identifying and Evaluating current and potential service providers for the homeless, long with their current strengths and capabilities.
- Planning for Public Awareness Campaigns to raise awareness about homelessness and the need for supportive services.
- Finalize a Strategic Response Plan outlining goals, objectives and implementation strategies to address homelessness and identifying gaps in services, as well as considering strategies to address the root causes of homelessness.

Projected outcomes of this study will include a strategic plan that will provide a road map for collaboration, and partnerships, a decrease in duplicated service, and an effective coordination of service plan for the entire community that takes an inclusive approach for all (veterans, mental health, substance abuse, seniors, sex-offenders, and justice-involved.)

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Springfield will continue to coordinate with Clark County, the CoC, and local service providers to address the emergency shelter and transitional housing needs of homeless persons. During the prior Consolidated Planning period, the City utilized CDBG and CDBG-CV funds to support the operations of the Homefull Shelter @ the EI, which is a non-congregate shelter for families at the former Executive Inn Motel. During this Consolidated Planning period, the City anticipates that it will continue to use both CDBG and ESG funds to support local emergency shelter operations. The City also anticipates that it will use federal funding to provide rental assistance to persons who are homeless or at risk of experiencing homelessness.

Additionally, Clark County has received funding from the State of Ohio to complete repairs to the bathrooms at a local emergency shelter, as described below.

The following information is quoted directly from Clark County's application to the State of Ohio for a CDBG

Flex Grant, which was recently approved.

Critical Renovations at Hartley House Homeless Shelter: The Hartley House homeless Shelter owned and operated by Sheltered Inc. (formerly Interfaith Hospitality Network) provides critical housing to homeless persons in Clark County. The bathroom facilities in Hartley house are currently in poor, unsafe and unsanitary conditions. Water leaks from showers are causing damage to other areas of the shelter. Funding is critically needed and otherwise not available to complete these priority renovations to the bathroom facilities.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Moving households into housing quickly and efficiently remains a challenge. Rising rents, landlords' lack of participation in voucher programs, and a lack of housing that passes HQS standards means that people continue to wait longer to enter housing. Shelter providers report that many households need 90 days to exit shelter into permanent housing. Shelter providers would like to get the length of stay down to 30-45 days.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The network of agencies within the CoC work to assist low-income individuals and households that are most at risk of becoming homeless and work to prevent this event. Services are provided to clients of mental health, alcohol, and drug abuse programs; domestic violence shelters; and developmental disability-serving agencies. These services provide clients with resources to attain stable housing and living situations. The agencies of the CoC also work closely with Jobs and Family Services to attain Prevention, Retention and Contingency funds for clients to stabilize housing situations.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City recently updated its Zoning code. The goal of this process was to overhaul the Zoning code so that its user friendly, consistent, clear and flexible.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Vacant Property Registration Program and Public Nuisance Abatement Program: The City has developed several strategies that are aimed at improving the condition of residential structures in the City, including both vacant and occupied structures. The City’s programs are designed to encourage (and require) property owners to make investments in their properties so that the overall quality of the housing stock improves.

Therefore, the City of Springfield established the Vacant Property Registration program in 2020 to address the challenge of abandoned, vacant properties. One of the key hurdles facing the City was identifying ownership of these properties and determining effective solutions. Traditionally, abandoned properties could only be addressed through tax foreclosure or demolition, options which were limited by the capacity of the Clark County Treasurer’s Office and the financial constraints of the City.

In response to these challenges, the Public Nuisance Abatement Program was launched in 2023, marking a significant step forward in the City’s efforts to improve neighborhoods and enhance public safety. The program’s collaborative approach has proven to be highly successful, with the City completing two cases through the court system in 2023, followed by a remarkable 13 cases completed in 2024.

The program involves a coordinated effort among multiple City departments and partners. The Code Compliance team plays a key role by issuing exterior orders and civil fines, while the legal department works closely to build each case. The Treasurer’s Office ensures proper coding of the properties, and Judge Richard Carrey agreed to hear public nuisance cases in the Probate Court. Once a case is approved,

receivers renovate the properties, effectively revitalizing these spaces for future use.

2024 – 2025 Program Highlights:

- **13 structures** successfully moved through the court system
- **Total Sales:** \$554,897.00
- **Cost of Improvements (Receivers' Repairs):** \$214,461.13
- **Real Estate Taxes Paid:** \$39,245.71
- **City of Springfield Sewer Assessments Paid:** \$3,198.42
- **City Judgements Paid:** \$19,500.00
- **Disbursements to Lien Holders:** \$21,223.32

The Public Nuisance Abatement Program plays a crucial role in addressing vacant and blighted properties, driving significant improvements in our community by increasing property values, reducing crime and blight, and enhancing public health and safety. By tackling these properties, the program also eases the burden on first responders, potentially decreasing calls related to hazardous properties.

Discussion:

Zoning Reforms: In August 2023, City staff teamed up with a consultant to begin updating the City's zoning code, which had not been significantly updated since 2001. The Board of Commissioners approved the new zoning code in the Spring of 2025. The newly-adopted code makes zoning easier to understand, reduces development hurdles, and protects the interests of existing property owners, all while helping the community continue to grow.

Key Updates to the Zoning Code

1. Reduction in Zoning Districts

- The number of zoning districts will be reduced from 23 to 12, streamlining regulations and improving efficiency.

2. Standards for Infill Development

- New standards will ensure infill development integrates seamlessly into existing neighborhoods, preserving community character.

3. Expansion of Permitted Uses

- The updated code includes new and emerging uses, such as:
- Vertiports to accommodate urban air mobility. Small-scale agriculture to support urban farming

initiatives. Fewer restrictions on digital signs.

4. Expansion of Housing Options

- Increased flexibility to support diverse housing types, including:
 - Accessory Dwelling Units (ADUs).
 - Tiny homes.
 - Reduced lot size restrictions.
 - Streamlined review processes.

5. Improved Clarity and Organization

- The revised zoning code will feature:
 - Clearer language for better accessibility.
 - Improved organization for user-friendly navigation.
 - Graphics and visual aids to enhance comprehension of site development.

Language and graphics to enhance comprehension of sign types and fence placement.

AP-85 Other Actions – 91.220(k)

Introduction:

Springfield continues to be involved in a number of efforts to address the needs of the underserved and promote efforts to coordinate the many components related to affordable housing, suitable living environments, and improving the livability of the community as a whole.

Actions planned to address obstacles to meeting underserved needs

The City of Springfield continues to partner with area agencies that work specifically with at-risk and underserved populations in allocating the Emergency Solutions Grant funds, along with other funds, and will work to expand opportunities for new partnerships into the coming year. ESG Funds are targeted towards shelter operations as much as possible to allow for the ongoing operation of emergency shelter facilities.

Actions planned to foster and maintain affordable housing

The City of Springfield continues to support local groups who work to provide decent affordable housing. Code Enforcement also works to foster affordable housing. By maintaining a minimum set of standards that is expected of all structures in the City, residential and commercial, owner occupied or rental, all structures benefit. Code Enforcement officers not only work to enforce the City's Property Maintenance Codes but refer eligible property owners to housing programs that might assist in the maintenance of distressed property through the compassionate code enforcement approach. Addressing the minimum standards required by code allows a neighborhood to maintain a standard quality of housing so that all area homes and residents benefit.

Actions planned to reduce lead-based paint hazards

The presence of Lead Based Paint remains a given factor in the housing stock of Springfield. Rehab programs must take into account the presence of lead-based paint, and as such, LBP regulations must be met. Lead Based Paint Policies and Procedures will be written into any program that will deal with housing; including, obviously, rehab work, but also less obviously rental assistance and any housing program where housing assistance is being provided within a structure that is built before 1978 and the recipient of the housing services will include either children under the age of six or pregnant women or both. In each of

these instances, LBP regulations will be documented and followed.

Actions planned to reduce the number of poverty-level families

The City may use its CDBG public services funding to support agencies that promote self-sufficiency.

Actions planned to develop institutional structure

The City will use feedback it received from this Consolidated Planning process to improve its coordination and collaboration with local partners.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will use feedback it received from this Consolidated Planning process to improve its coordination and collaboration with local partners.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Below is information pertaining to program specific requirements for CDBG, HOME and ESG. This Action Plan will cover a three (3) year period.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:

No other forms of investment for HOME activities will be used beyond those identified in Section 92.205. The City uses the following other investments for housing activities:

Community Development Block Grant funds - A portion of the annual CDBG funds will be allocated for housing-related activities, primarily focusing on preservation and rehabilitation of housing and code enforcement.

Emergency Solutions Grant funds - The City of Springfield will continue to coordinate application and proposal processes for ESG funds with agencies that provide services to homeless and at risk populations.

Permanent Supportive Housing (PSH) - The City receives a Permanent Supportive Housing (Project Name: Shelter Plus Care 1) grant from HUD. The grant is for tenant-based rental assistance (TBRA). The grants provide rent subsidy for at least 25 units populated by homeless and disabled households. Renewals are sought each year.

Neighborhood Stabilization Program (NSP) funds - The City received grants for both NSP1 and NSP2 (\$2.27M and \$6,101,315) to deliver a Purchase-Rehab- Resale program, a Demolition program, a New Construction of Affordable Housing Program for households at or below 50% of AMI, and a Rental program to develop affordable rental units for households at or below 50% AMI. The City will be expending the remaining program funds and closing out both NSP grants within this Consolidated Plan time frame. Program Income will continue to accrue and will be allocated and expended according to regulation.

City-HOME ARP: The City received SLFRF funding, out of which \$700,000 will be committed in PY26 for Acquisition and Development of Non-Congregate Shelters and Supportive Housing Units. Up to \$500,000 will be allocated to development of Affordable Rental Housing.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City uses the following recapture guidelines for homebuyers who sell their home during the affordability period. The City will be paid back the original investment and a prepayment penalty will apply to proceeds in excess of the original loan plus interest; minus the primary loan, reasonable seller closing costs and the homebuyer's original investment. The loan and prepayment penalty are applied to the net proceeds and a shared-equity (prepayment penalty) will be the percentage of the City's original investment divided by the total or original purchase price, so long as net proceeds are

available. If there are no net proceeds, the City does not get repaid and cannot apply the shared equity calculation. The City's forgivable loan will be forgiven annually over the Period of Affordability.

1. For a per unit subsidy of less than \$25,000, the affordability period is no less than 5 years.
2. For a per unit subsidy of \$25,000 - \$50,000, the affordability period is no less than 10 years.
3. For a per unit subsidy of more than \$50,000, the affordability period is no less than 15 years.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Pursuant to 92.508 and 92.254 (a)(5), the City of Springfield (City) will record a Mortgage, Promissory Note, and Mortgage Restriction that will enforce HOME Periods of Affordability requirements. The City's structures the deferred loan with homebuyers as a forgivable loan, forgiven annually over the Period of Affordability. If sold within the Affordability Period, the recapture guidelines stated above are enforced.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City has no plans to refinance existing debt with HOME Funds.

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

In the past, the City has set aside funds for a potential TBRA program. However, there is not a current need for additional vouchers outside of current local housing programs. The need is for landlords willingness to participate in voucher programs and the availability of units that pass HQS standards.

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services

received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

N/A

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

Any HOME funded Rental projects include contract language that require developers and operators to follow all lease requirements from 24 CFR 92.253(d)(3). The Action Plan does not give preference to any segment of the low-income population.

Emergency Solutions Grant (ESG) Reference 91.220(l)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

ESG Policies and Procedures are attached to the Action Plan.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Springfield continues to utilize a Coordinated Entry Plan, which outlines how stakeholders in the homeless system identify various access points into the homeless system. Stakeholders understand the points of access into the system, which ensures quick and effective entrance into the homeless system, or better yet diversion into another housing option to avoid homelessness. Additionally, access points must be willing and able to serve those who are fleeing or attempting to flee, domestic violence, dating violence, sexual assault, or stalking but who are seeking shelter or services from non-victim service providers. Access points must be able to serve domestic violence victims in ways that help ensure safety if no victim service provider is available.

The Coordinated Entry Plan also requires that persons experiencing a housing crisis and presenting themselves for possible entry into local shelter/emergency response systems, access point providers must first go through diversion screening. Diversion Screening determines if persons experiencing a housing crisis can be/remain housed or if they absolutely must enter the homeless system. Quality screening helps reduce needless entries into the homeless system and standardizes access to program referrals. If a client cannot be diverted from the emergency shelter system, they are entered into the Emergency Shelter or Crisis Response System. This system identifies any client fleeing domestic violence and households that include a veteran. Once a client has been referred and accepted into the local emergency shelter, that shelter provider will enter all client data into HMIS as required. Once

the individual or household is entered into the shelter system, completion of an assessment helps determine the level of need of the persons experiencing homelessness and helps inform referral decisions to connect them to the most appropriate housing or service intervention to end homelessness quickly. Region 15 utilizes the VI-SPDAT tool in conducting this assessment of need. If any client seems to need assistance to exit shelter ASAP for their well-being (e.g., exhibiting severe mental health needs/issues), assessments are done immediately, and assistance is provided.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City releases an RFP that outlines all expectations and requirements to receive ESG funds. City Staff reviews the applications for completeness, accuracy, and adherence to all Federal Regulations. The Community Grant Advisory Board (CGAB) reviews the applications and provides their comments. These comments are addressed with the applicants and may influence the activities described in the Subrecipient Agreement. The City enters into a written agreement with all ESG subrecipients which references all applicable laws and regulations.

Selection of applicants for funding will be made based on the following:

1. Meeting of criteria as outlined in the Policies and Procedures and detailed in the Request for Proposal.
2. The applicant's history of providing effective shelter or prevention services to the homeless, and of successfully operating performance-based grant-funded programs.
3. The applicant's effective coordination with organizations in the local CoC to address identified gaps in services for the homeless and improve outcomes for participants.
4. If the applicant is requesting ESG Operations funding assurances that funds will preserve or support existing shelter bed capacity.
5. If applicant is requesting ESG social services, rapid re-housing, or prevention funding: The applicant's ability to transition homeless participants or shelter residents to permanent housing, and/or prevent homelessness for families and individuals who are at risk.

If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

CGAB includes a member who was formally homeless that provides relevant insight into any proposals. This member is an active member of the board and often provides critical insight to the rest of the board. This is a highly valued part of the local process.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

CGAB filled the position on the Board for a current or formerly homeless person.

5. Describe performance standards for evaluating ESG.

The City utilized the Harvard Kennedy School Government Performance Lab report on Outcome and Process Metrics to define some additional performance standards, which are proven to assist in understanding the functioning and performance of supportive service programs and homeless management systems. This report includes more standards and data points than local systems can realistically track, so there were some performance standards that were distilled and the City will be working with ESG subrecipients and other homeless service providers to report on the following Data:

Emergency Shelter Performance Measures

Number of persons:

- Diverted
- Receiving assistance to stay In their current home
- Receiving assistance to move into a home that is new to them
- Connected to housing through a family member
- Exiting to temporary or transitional housing destinations
- Exiting to permanent housing destinations
- Participating in case management
- Who were assisted in obtaining an ID
- Newly enrolled in public assistance

- Newly enrolled in Medicaid
- Newly enrolled in rental assistance program
- Newly enrolled in a utility assistance program
- Newly enrolled in a mental health program
- Newly enrolled in a substance abuse treatment program
- Newly employed

Homeless Prevention Performance Standards

Number of persons:

- Maintained permanent housing for six months or longer
- Exiting to permanent housing destinations
- Those whose income increased at program exit
- Participating in case management
- Newly enrolled in Medicaid
- Newly enrolled in public assistance
- Newly enrolled in rental assistance program
- Newly enrolled in utility assistance program

Rapid Rehousing Performance Standards

Number of persons:

- Maintained permanent housing for six months or longer
- Exiting to permanent housing destinations

- Those whose income increased at program exit
- Participating in case management
- Newly enrolled in Medicaid
- Newly enrolled in public assistance
- Newly enrolled in rental assistance program
- Newly enrolled in utility assistance program