



2025 DRAFT CAPER

City of Springfield, Ohio

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan.

91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Springfield receives Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG) funding from the U.S. Department of Housing and Urban Development (HUD) as an entitlement grantee. Each year, the City is required to report and assess the progress made towards achieving strategic plan and action plan goals outlined in the City's annual action plan after the close of the program year in the Consolidated Annual Performance and Evaluation Report (CAPER). The 2025 CAPER represents the 1st year of the City's five-year 2025-2029 Consolidated Plan. For Program Year 2025, the City received HUD funding totaling \$2,334,354.88 including CDBG funding in the amount of \$1,740,154; HOME funding of \$439,153.88; and ESG funding of \$155,047 for the period of April 1, 2025 – March 31, 2026. In addition, the City had \$4,354,570.48 of unexpended CDBG funds available at the beginning of the 2025 HUD program year. At the end of Program Year 2025, \$2,691,226.31 of CDBG funds were drawn down and reimbursed to the City for grant-related expenditures resulting in the City meeting its annual CDBG Timeliness Test.

The City of Springfield's 2025-2029 Consolidated Plan priorities focused on increasing access to decent affordable housing, fostering suitable living environments, and expanding opportunities for low- and moderate-income (LMI) residents. In Program Year 2025, the City reinforced its commitment to public infrastructure and affordable housing, enhanced support for local organizations, strengthened community coordination, and continued efforts to protect the City's most vulnerable populations.

During the program year, the City completed several CDBG-funded activities, including the rehabilitation of 22 owner-occupied housing units. Two infrastructure improvement projects funded with prior year' funding were completed, benefiting approximately 7,920 residents, while eight additional projects are currently in progress. The City also provided homeownership assistance to seven first-time homebuyers, and shelter operations supported 483 individuals. ESG program activities progressed as expected with 604 persons served with ESG Emergency Shelter services (*PY 2025 numbers pending*). A total of \$825,000 of HOME funds were drawn for a rental housing development resulting in 5 HOME rental units.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators,

units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Table 1 - Accomplishments – Program Year & Strategic Plan to Date **Table 2 - Accomplishments – Program Year & Strategic Plan to Date**

Goal	Category	Source/ Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Housing for Homeless and Special Needs	Affordable Housing Homeless	CDBG: \$160,000 / ESG: \$155,047	Homeless Person Overnight Shelter	Persons Assisted	3,000	0	%	600	483	80.5%
CDBG Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$80,000	Public service activities other than Low/Moderate Income Housing Benefit Homelessness Prevention: 5 Persons Assisted	Persons Assisted	50,000	0	%	10,000	0	0%
CDBG Housing Affordability and Rehabilitation	Affordable Housing	CDBG: \$340,000	Homeowner Housing Rehabilitated	Household Housing Unit	62	22	35.48%	12	22	183%
CDBG Code Enforcement	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$140,000	Housing Code Enforcement/Foreclosed Property Care (Engaged Neighborhood)	Household Housing Unit	2,500	0	0%	500	0	0%
CDBG Demolition	Non-Housing Community Development	CDBG: \$360,000	Buildings Demolished	Buildings	125	0	0%	25	0	0%

Goal	Category	Source/ Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
CDBG Promotion of Fair Housing and Program Administration	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$320,000	Other	Other	1	1	100%	1	1	100%
CDBG Public Improvements and Facilities	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$290,154	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	25,000	7,920	31.6%	5,000	7,920	158%
CDBG Economic Development and Job Creation	Non-Housing Community Development	CDBG: \$50,000	Businesses assisted	Businesses Assisted	25	0	0%	5	0	0%
HOME Projects	Affordable Housing	HOME: \$	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	60	0	0%	12	0	0%

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

In PY 2025, addressing homelessness remained an extremely high priority for Springfield. The City committed all ESG funds through an RFP process and committed CDBG Public Service funds to continue to support activities that support activities that address homelessness and shelter operations. CDBG-CV funds which has a small balance of approximately \$28,000 was expended on homeless activities. This investment helped reduce the people waiting for emergency shelter services, decrease the number of people seeking emergency shelter services, and provide additional outreach services to the most vulnerable people living in places not meant for human habitation. In addition, the City completed two Conscious Connect Pocket Park Improvements - Auburn J. Tolliver Peace Garden and CC Grand Avenue Park; Fountain Avenue Repaving Phase 1B – Monroe to Johny Lytle Ave; Clifton Avenue Development Homeownership Assistance for seven first time homebuyers; Snyder Park Clean-Up project; Murray Street Repaving (2024); Euclid Ave Park and Pickleball Court and there are additional street projects to be completed in PY 2026. CDBG home repair activities also exceeded goals for PY 2025. Two activities—code enforcement and demolition—did not achieve their annual goals because the City used general funds to carry out these activities during the program year. The allocated funds will either be expended in Program Year 2026 or reallocated to support other eligible activities.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME
White	381	6
Black or African American	241	3
Asian	2	0
American Indian or American Native	0	0
Native Hawaiian or Other Pacific Islander	0	0
Other Multi-racial	14	0
Total	638	9
Hispanic	17	0
Not Hispanic	621	9

Describe the clients assisted (including the racial and/or ethnicity of clients assisted with ESG)

	HESG
American Indian, Alaska Native, or Indigenous	6
Asian or Asian American	1
Black, African American, or African	198
Hispanic/Latina/e/o	13
Middle Eastern or North African	2
Native Hawaiian or Pacific Islander	1
White	367
Multiracial	41
Client doesn't know	0
Client prefers not to answer	0
Data not collected	0
Total	629

Table 3 – Table of assistance to racial and ethnic populations by source of funds

Narrative

NOTE: HESG numbers are pending for PY 2025

For HESG, a total of 629 persons were served. Sheltered Inc. reported a total of 443 active clients for Emergency Shelter and Rapid Rehousing services and Project Woman reported a total of 186 active clients for PY 2024 for Emergency Shelter Services.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	\$1,740,154	\$2,691,226.31
HOME	public - federal	\$439,153.88	\$1,325,657.62
ESG	public - federal	\$155,047	\$108,684.34

Table 4 - Resources Made Available

Narrative

These numbers include funds expended for completed CDBG, HOME and ESG activities. Resources made available are PY 2025 allocations but expenditures include prior year funds. Note that a portion of the funds expended for ESG activities was for ESG 2024 program year.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation
Citywide	49	48
Engaged Neighborhood	51	52

Table 5 – Identify the geographic distribution and location of investments

Narrative

The City met its targeted investments for PY 2025.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The CDBG program has leveraged significant funding through its support of community development partners. Local partners bring in local, state and national sources of program funding and matching funds.

The HOME program requires a match for some programs as well in accordance with HOME Match requirements. The HOME Match summary is below.

CDBG Public Service Subrecipients utilized CDBG funds to leverage other funding sources to operate their programs.

The subrecipients of ESG Funds are required to have a 1:1 match. Each subrecipient submits documentation of that match along with their Annual application.

Sheltered, Inc: Emergency Shelter Operations and Support

ESG - \$78,861

Leveraged - \$78,861

Project Woman: Domestic Violence Shelter and Support

ESG - \$36,441

Leveraged - \$36,441

Fiscal Year Summary – HOME Match	
1. Excess match from prior Federal fiscal year	662,608
2. Match contributed during current Federal fiscal year	0
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	662,608
4. Match liability for current Federal fiscal year	0
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	662,608

Table 6 – Fiscal Year Summary - HOME Match Report

According to HUD’s most recent published HOME Match Reduction report on the HUD Exchange and in Springfield’s current HOME Match Liability report (PR-33), the City has a zero match liability due to 100% fiscal distress. However, the City will continue to contribute match as part of its ongoing implementation of the HOME program and will seek to identify projects that leverage other resources for affordable housing activities. No match was reported for PY 2025 for the HOME rental project. Community Gardens did report \$662,608 of match in PY 2023.

DRAFT

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match
	0	0	0	0	0	0	0	0

Table 7 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

Program Income – Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
\$347,504.03	\$0	\$0	0	\$347,504.03

Table 8 – Program Income

Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Dollar Amount	0	0	0	0	0	0
Number	0	0	0	0	0	0
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar Amount	0	0	0			
Number	0	0	0			
Sub-Contracts						
Number	0	0	0			
Dollar Amount	0	0	0			

Table 9 - Minority Business and Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

Table 10 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 11 – Relocation and Real Property Acquisition

DRAFT

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	600	483
Number of Non-Homeless households to be provided affordable housing units	12	22
Number of Special-Needs households to be provided affordable housing units	12	0
Total	624	517

Table 12 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	12	0
Number of households supported through The Production of New Units	0	5
Number of households supported through Rehab of Existing Units	12	22
Number of households supported through Acquisition of Existing Units	0	7
Total	24	34

Table 13 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Affordable housing activities planned in the 2025 Action Plan included support for 600 homeless households with CDBG and ESG funds. Planned HOME activities included TBRA/ Rental Assistance for 12 households. And the PY 2025 Action Plan also included a CDBG funded Health and Safety Repair Program to serve 12 households. The goals for the rehab of existing units was met under the CDBG Program as was the homeless households served which included CDBG and ESG funds.

Two HOME rental housing development projects were completed in 2025 – Community Gardens II and Rose Commons. The City has two single family development projects that will be completed in PY 2026.

Discuss how these outcomes will impact future annual action plans.

The outcomes do not change future plans.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	485	5
Low-income	8	4
Moderate-income	9	0
Total	502	9

Table 14 – Number of Households Served

Narrative Information

CDBG activities reflected in this table include Nehemiah Warming Shelter, Comprehensive Solutions to Homelessness (shelter), Homeless Shelter Operations & Services and NHP Health and Safety Repair Program which assisted 22 households.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

A key component of the City's strategy for reaching out to homeless persons and assessing their individual needs is the City's focus on partnerships. For example, the Springfield Clark County Housing Collaborative assists with the ESG and the Homeless Assistance grants the City receives. The homelessness taskforce is a jointly-funded effort among the City of Springfield, Clark County Government, and Clark County Combined Health District to enhance response to the increased homelessness and displaced housing emergency the community faces. This structure has allowed for the inclusion of a wider range of local stakeholders taking part in these meetings, and a bi-monthly case managers' roundtable has developed as a result of these meetings. The CoC is becoming stronger with this focused coordination.

Additionally, the City's Federal Programs Manager sits on the Executive Committee of the Region 15 CoC. This group provides updates on service availability and coordination.

Clark County will conduct a comprehensive strategic planning process to address the ongoing needs of homeless persons, which continues to be a significant issue and challenge throughout Clark County and the City of Springfield. Funded with a \$200,000 grant from the State of Ohio's Department of Development, "All in Clark County: Addressing Homelessness Together" will be facilitated via a partnership with the United Way of Clark, Champaign and Madison counties, and will utilize expert consultants experienced with community homeless planning. The planning will prioritize community engagement involving County and City leaders, local homeless service providers, homeless persons experiencing homelessness, non-profit organizations, government agencies, community leaders/members service providers, and other stakeholders to develop long term solutions within a comprehensive strategic plan focused on low-income homeless persons including:

- Conducting Homeless census population and needs assessments via surveys and outreach to understand the scale and characteristics of the homeless.
- Data Collection and Analysis to gather data on the homeless population, including demographics, housing needs, and service utilization, to inform planning decisions.
- Identifying & Evaluating Sites including current or potential locations for homeless

shelters and transitional housing.

- Identifying and Evaluating current and potential service providers for the homeless, long with their current strengths and capabilities.
- Planning for Public Awareness Campaigns to raise awareness about homelessness and the need for supportive services.
- Finalize a Strategic Response Plan outlining goals, objectives and implementation strategies to address homelessness and identifying gaps in services, as well as considering strategies to address the root causes of homelessness.

Projected outcomes of this study will include a strategic plan that will provide a road map for collaboration, and partnerships, a decrease in duplicated service, and an effective coordination of service plan for the entire community that takes an inclusive approach for all (veterans, mental health, substance abuse, seniors, sex-offenders, and justice-involved.)

The work on this plan which began in April 2026, is expected to take 12-15 months.

Addressing the emergency shelter and transitional housing needs of homeless persons

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Springfield has continued to coordinate with Clark County, the CoC, and local service providers to address the emergency shelter and transitional housing needs of homeless persons. In PY 2025, the City continued to use both CDBG and ESG funds to support local emergency shelter operations through Nehemiah Foundation, Sheltered Inc., and Project Woman . The City also allocated HOME funds to provide tenant based rental assistance for persons who are homeless or at risk of experiencing homelessness.

Additionally, Clark County has received funding from the State of Ohio to complete repairs to the bathrooms at Hartley House Homeless Shelter, which is owned and operated by Sheltered, Inc.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The network of agencies within the CoC work to assist low-income individuals and households

that are most at risk of becoming homeless and work to prevent this event. Services provided to clients of mental health, alcohol and drug abuse programs, domestic violence, developmental disabilities provide clients with mainstream resources to attain stable housing and living situations. The agencies of the CoC also work closely with Jobs and Family Services to attain Prevention, Retention and Contingency funds for clients to stabilize housing situations.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Moving households into housing quickly and efficiently remains a challenge. Rising rents, landlords' lack of participation in voucher programs, and a lack of housing that passes HQS standards means that people continue to wait longer to enter housing. Shelter providers report that many households need 90 days to exit shelter into permanent housing. Shelter providers would like to get the length of stay down to 30-45 days.

DRAFT

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The public housing units within the jurisdiction face a range of restoration and revitalization needs due to aging infrastructure, deferred maintenance, and evolving health, safety, and accessibility standards. Many of the units were constructed decades ago and now require significant modernization to ensure they remain safe, habitable, and energy-efficient for low-income families and individuals. Springfield Metropolitan Housing Authority will continue to engage in activities to restore and revitalize its units.

The City contracts with SMHA for the project delivery activities of CoC PSH program which includes conducting on-site inspections of the rental units and income certifications for all tenants in the programs on at least a yearly basis as criteria for participation in the programs.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

Springfield Metropolitan Housing Authority (SMHA) public housing facilities have resident councils. Resident Councils currently are active at Grayhill Apartment and SMHA is working to establish new councils at Henry Homes, Cole Manner, and Hugh Taylor.

SMHA offers residents a Family Self Sufficiency Program to HCV participants and Low- Income Public Housing residents assisting them in setting and attaining goals, including employment, education, job training, job placement, and home ownership.

SMHA's 2025-2030 5-Year PHA Plan states it will "ensure meaningful engagement of SMHA residents in preservation and expansion efforts."

Actions taken to provide assistance to troubled PHAs

During PY 2025 SHMA was not labeled as a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

Vacant Property Registration Program and Public Nuisance Abatement Program: The City has developed several strategies that are aimed at improving the condition of residential structures in the City, including both vacant and occupied structures. The City's programs are designed to encourage (and require) property owners to make investments in their properties so that the overall quality of the housing stock improves.

Therefore, the City of Springfield established the Vacant Property Registration program in 2020 to address the challenge of abandoned, vacant properties. One of the key hurdles facing the City was identifying ownership of these properties and determining effective solutions. Traditionally, abandoned properties could only be addressed through tax foreclosure or demolition, options which were limited by the capacity of the Clark County Treasurer's Office and the financial constraints of the City.

In response to these challenges, the Public Nuisance Abatement Program was launched in 2023, marking a significant step forward in the City's efforts to improve neighborhoods and enhance public safety. The program's collaborative approach has proven to be highly successful, with the City completing two cases through the court system in 2023, followed by a remarkable 13 cases completed in 2024.

The program involves a coordinated effort among multiple City departments and partners. The Code Compliance team plays a key role by issuing exterior orders and civil fines, while the legal department works closely to build each case. The Treasurer's Office ensures proper coding of the properties, and Judge Richard Carrey agreed to hear public nuisance cases in the Probate Court. Once a case is approved, receivers renovate the properties, effectively revitalizing these spaces for future use.

The Public Nuisance Abatement Program plays a crucial role in addressing vacant and blighted properties, driving significant improvements in our community by increasing property values, reducing crime and blight, and enhancing public health and safety. By tackling these properties, the program also eases the burden on first responders, potentially decreasing calls related to hazardous properties.

Zoning Reforms: In August 2023, City staff teamed up with a consultant to begin updating the

City's zoning code, which had not been significantly updated since 2001. The Board of Commissioners approved the new zoning code in the Spring of 2025. The newly-adopted code makes zoning easier to understand, reduces development hurdles, and protects the interests of existing property owners, all while helping the community continue to grow.

Key Updates to the Zoning Code

1. Reduction in Zoning Districts

- The number of zoning districts will be reduced from 23 to 12, streamlining regulations and improving efficiency.

2. Standards for Infill Development

- New standards will ensure infill development integrates seamlessly into existing neighborhoods, preserving community character.

3. Expansion of Permitted Uses

- The updated code includes new and emerging uses, such as:
- Vertiports to accommodate urban air mobility. Small-scale agriculture to support urban farming initiatives. Fewer restrictions on digital signs.

4. Expansion of Housing Options

- Increased flexibility to support diverse housing types, including:
- Accessory Dwelling Units (ADUs). Tiny homes. Reduced lot size restrictions. Streamlined review processes.

5. Improved Clarity and Organization

- The revised zoning code will feature:
- Clearer language for better accessibility. Improved organization for user-friendly navigation. Graphics and visual aids to enhance comprehension of site development.

Language and graphics to enhance comprehension of sign types and fence placement.

The City has an expanded Community Reinvestment Area that encompasses nearly all of Springfield's legacy neighborhoods. This incentive gives Real Estate Tax Abatement on the improved value of newly constructed and rehabilitated homes located within the designated Community Reinvestment Areas.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City of Springfield continues to partner with area agencies that work specifically with at-risk and underserved populations in allocating the Emergency Solutions Grant funds, along with other funds. ESG Funds are targeted towards shelter operations as much as possible to allow for the ongoing operation of emergency shelter facilities.

The City identifies several populations as meeting the community's definition of "underserved" in terms of housing, including elderly, victims of domestic violence, homeless, persons with developmental disabilities, mental health issues and those in need of addiction services. The single greatest obstacle to meeting underserved needs is lack of funding. The provision of affordable housing for this population is a high priority for the community development department. The City coordinates with many other service organizations that provide social services for this population and work to identify client-housing needs.

The Minority Business Office (MBO) provides business start-up and counseling services to existing businesses in order to enhance coordination and overcome gaps in institutional structure. The Small Business Development Center has launched its Community Navigators Pilot Program focusing on socially disadvantaged business groups throughout the community. Between the MBO and SBDC Community Navigator Program, services include but are not limited to the following: minority-owned and women-owned business certifications, state, local and federal certifications assistance, referrals, and contracting/subcontracting opportunities, loan preparation assistance, counseling regarding the latest business trends, planning of seminars and workshops, web-page creation assistance, desktop publishing/business card design and preparation. The MBO conducts face-to-face interviews with Minority-owned Business Enterprise and Women-owned Business Enterprise to raise awareness of said businesses and offer advice/information regarding best practices of doing business in town. The MBO refers clients to the local Small Business Development Center for business advice and for participation in the Starting A Business Workshop that is provided at no cost to attendees. Clients are advised to follow-up with the MBO after completion of the workshop for further advice and clarification.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City of Springfield has partnered with HUD, the Clark County Combined Health District

(CCCHD), and the Ohio Department of Health (ODH) to evaluate and reduce lead based paint hazards. The Health District, local pediatric offices, and the Women's and Infant Center (WIC) have tested children between the ages of one and six years old to determine the blood lead levels in young children. The CCCHD, WIC, and local partners educate the public about the hazards of lead based paint through multiple advertising resources such as pamphlets/brochures, newspaper articles, training, distributed materials, posters, Facebook and other internet sites. During the 2023 program year, Community Development worked with the combined health district to design and fund through public/private partnership a local lead hazard control and lead reduction program.

For Housing Rehab programs and any housing program where housing assistance is being provided within a structure that is built before 1978 and the recipient of the housing services will include either children under the age of six or pregnant women or both, Lead Based Paint regulations are documented and followed.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The Ohio Department of Jobs and Family Services in Clark County is the local agency that works to reduce the number of families living at or below the poverty level. JFS Clark County is responsible for the allocation of Medicaid, Cash Assistance and Food Stamp benefits for the county.

Opportunities for Individual Change provides a number of anti-poverty initiatives including an alternative high-school, vocational training, and assistance programs for rent and utility assistance.

In addition, The City uses a portion of its CDBG Public Services funding to address the needs of low-income families.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The Community Development Department in coordination with the Finance Department manages and develops the City's Consolidated Plan, Action Plans, and subsequent reports. The City utilizes two boards to review most federal grants received by the City. The Community Grant Advisory Board (CGAB) reviews CDBG, ESG & HOME related projects, budgets, and expenditures.

The Springfield Clark County Housing Collaborative assists with the ESG and the Homeless Assistance grants the City receives. The homelessness taskforce is a jointly funded effort among the City of Springfield, Clark County Government, and Clark County Combined Health District to

enhance response to the increased homelessness and displaced housing emergency the community faces.

The City also works with a number of other agencies and entities in carrying out the work identified in the Consolidated Plan. The City currently has two certified Community Housing Development Organization (CHDO) – Neighborhood Housing Partnership of Greater Springfield, Inc. and most recently certified Opportunities for Individual Change (OIC). The City also enjoys a working relationship with the local Mental Health agency providing housing for their clients. Likewise, a number of agencies are involved in a Continuum of Care process that includes domestic violence, emergency shelter, transitional housing, permanent housing, affordable homeownership and housing, and elderly services.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City and County Community Development Departments, and Springfield Metropolitan Housing strive to meet on a regular basis. The goal of these meetings is to generally improve the relationships between these entities and foster an environment where more projects and activities can be coordinated. This was initiated by the City Manager in 2022 and welcomed by all parties. Within just a few months of these meetings there were several projects including the 5 year Environmental Review for Capital improvements that the City must conduct and began seeing greater coordination and communication.

The Homeless Task Force created in coordination between the City and County began facilitating the Housing Collaborative meetings. This structure has allowed for the inclusion of a wider range of local stakeholders taking part in these meetings, and a bi-monthly case managers' roundtable has developed as a result of these meetings. The CoC is becoming stronger with these focused coordinations.

The Federal Programs Manager sits on the Executive Committee of the Region 15 CoC. This group provides updates on service availability and coordination. One of the common barriers encountered by this group is securing affordable housing that meets a standard of quality.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City maintains a partnership with Miami Valley Fair Housing to address actual fair housing concerns and problems within the city of Springfield.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City uses two methods to monitor a sub-recipient program's progress and compliance with the regulations. One method is requiring a monthly or quarterly reporting format that is part of the invoicing process. Reports contain detailed invoice documentation, individual results and narrative descriptions of the program's activities. The narratives highlight both the positive and negative aspects of the program being reported. The second method is a site visit to one or more of the program's activity sites, as appropriate. This includes observing activities and the examination of financial and participant income records, if applicable. Each funded agreement will undergo monitoring at some point during the contract period, as required by regulation. HUD monitoring checklists will be used to check compliance with regulation and documented in the program file. HOME funded housing activities are monitored on a regular basis to ensure long-term compliance of affordability requirements, including income and rent restrictions where applicable, as well as on-site inspections to ensure compliance with housing codes.

ESG projects are also subject to regular monitoring requirements as well. The City annually sends out new fair market rents, low and high HOME rent limitations, utility allowances as well as new income limits to all projects holding agreements with the City.

The Minority Business Office regularly reports its activities to the Human Relations Board that offers oversight and assessment of the activities. The MBO interfaces regularly with the Office of Equal Opportunity, City of Columbus regarding registered minority businesses in the State of Ohio and their city's Inclusion Program.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

An advertisement of the public meeting to discuss the draft 2025 CAPER was placed in the Springfield News- Sun on May 12, 2026. A public meeting will be held on June 16, 2026. Copies of this report are available to the public in the Community Development Department. The CAPER was also posted to the city's website and made available by request to anyone via email. Public comments will be accepted for 30 days, from May 15 - June 16, 2026.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

The most pressing problem facing the community is lack of affordable housing. Despite many years of working within the same strategies on affordable, decent safe and sanitary housing located in stable neighborhoods, the City still lists this as a high priority. The COVID-19 Pandemic and the economic aftermath brought this housing issue to the forefront as many precariously housed families found themselves homeless for the first time. Addressing the displaced housing and housing crisis continues to be the City’s top priority. The City has been deploying multiple strategies and an unprecedented amount of funding since 2020 and in subsequent years to address the crisis at hand. HOME ARP, CDBG, HOME, and private dollars will continue to be leveraged to support new construction, in-fill, rehab, and other housing supports within the community.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-50 - HOME 24 CFR 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Please list those projects that should have been inspected on-site this program year based upon the schedule in 24 CFR §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

The following rental properties were to receive an onsite monitoring in 2025 based on the on site monitoring schedule for HOME assisted Rental Housing Units:

- *Tubman Towers – Report Pending*
- *Housing Connection of Clark County – Report Pending*
- *Shawnee Place – Report Pending*
- *1430 Clifton (SMHA) – Report Pending*
- *Drexel Avenue Housing Project – Report Pending*

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 24 CFR 91.520(e) and 24 CFR 92.351(a)

The City of Springfield seeks to affirmatively market their housing programs by advertising them to all segments of the community and offers them to all persons without discrimination based on protected classes of race, color, familial status, handicap status, religion, sex, national origin, sexual orientation, military status or ancestry.

All housing partners providing subsidized housing in the City of Springfield are required to prepare an Affirmative Marketing Plan and have it approved by the City of Springfield Community Development Department. Partners also give a report quarterly during the first year of operation and an annual report thereafter of actual steps they are taking to assure affirmative marketing practice.

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

According to the PR-09 Program Income report, the City did not expend any HOME PI in PY 2025.

Describe other actions taken to foster and maintain affordable housing. 24 CFR 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 24 CFR 91.320(j)

Community Gardens II was a major project funded in PY2022. Community Gardens II is a 60 unit one-bedroom affordable housing development for income eligible seniors. HOME Entitlement and Home PI funds were allocated to this project. Construction began in the Fall of 2022. Construction has not completed as of the end of PY2025 and this project was completed in PY 2025.

Rose Commons is a 40 unit affordable housing development which the City authorized to fund. The project went under contract in PY 2023. This project has a set aside of 8 supportive housing units for extremely low income households to help support housing options for people experiencing homelessness. This project was completed in PY 2025.

DRAFT

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	1	0	0	0	0
Total Labor Hours	0				
Total Section 3 Worker Hours	0				
Total Targeted Section 3 Worker Hours	0				

Table 15 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					
Other.	1				

Table 16 – Qualitative Efforts - Number of Activities by Program

Narrative

The City will continue to include Section 3 requirements in applicable bids and contracts, provide Section 3 training resources, and collect data and outreach efforts demonstrating that training, employment, and contracting opportunities are directed to Section 3 individuals and businesses, to the greatest extent feasible.

DRAFT